

# 2013 Air Quality Progress Report for Belfast City Council

In fulfillment of the Environment (Northern Ireland) Order 2002 - Local Air Quality Management



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# **Executive Summary**

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Belfast City Council has completed this 2013 Air Quality Progress Report in accordance with the provisions of the Environment (Northern Ireland) Order 2002 and the Northern Ireland Local Air Quality Management Policy Guidance document LAQM.PGNI (09).

In undertaking this report, we have completed a review of recent ambient air quality monitoring data across the city in order to identify locations where new or existing exceedences of Air Quality Strategy objectives and European Commission limit values are occurring. The review will also identify locations where ambient air quality has improved and exceedences are no longer occurring.

Belfast City Council has declared four air quality management areas across the city for exceedences of nitrogen dioxide and particulate matter short and longer-term air quality strategy objectives. A review of the monitoring data for these air quality management areas indicates that although there have been some recent improvements in nitrogen dioxide levels across the city, the air quality management areas will need to be maintained for the time being, particularly in the case of the M1 Motorway / A12 Westlink corridor. Both automatic and passive nitrogen dioxide monitoring is undertaken throughout Belfast to continually review the situation. However, sustained improvements in particulate matter within the M1 Motorway / A12 Westlink air quality management area means that the council and its relevant authority partners will consider revocation for this pollutant during 2013.

Monitored levels of benzene and sulphur dioxide remain well below the objectives and show no reason for concern.

There have been no monitored exceedences of Air Quality Strategy Objectives for any other ambient pollutant in recent years across the city, and no new sources have been identified which would have the potential to change this therefore no other pollutants will be considered in this report.

Several new developments have occurred throughout Belfast since the 2012 Updating and Screening Assessment. These developments were identified during the planning application process and where necessary an air quality assessment was requested. The impact of

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these developments was then assessed and any necessary development specific mitigation measures were identified.

Belfast City Council and relevant partners are in the process of developing a new air quality action plan for the city that contains a manageable number of proven air quality mitigation measures. The measures will be quantified in relation to health benefits and will demonstrate how their successful implementation will deliver compliance with the nitrogen dioxide Limit Value.

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## 1 Introduction

### 1.1 Description of Local Authority Area

Belfast is the capital of Northern Ireland and as such, the city, and its wider metropolitan area, is the largest settlement in the region and the second largest city on the island of Ireland with a population of around 270,000. The city lies at the head of Belfast Lough in the lower reaches of the Lagan Valley and is flanked by the Black Mountain to the west and Castlereagh Hills to the east. The Belfast City Council district area sits at the heart of the growing population of the wider Belfast Metropolitan Urban Area, which comprises also the surrounding district council areas of Castlereagh, Lisburn, North Down, Newtownabbey and Carrickfergus.

In terms of historical air quality issues, Belfast used to experience sustained elevated levels of sulphur dioxide (SO<sub>2</sub>) and particulate matter (PM<sub>10</sub>), associated principally with the widespread use of solid fuel for domestic heating. However, through the introduction of the council's smoke control programme in the late 1960s, the Clean Air (Northern Ireland) Order 1981 and the more recent availability of natural gas to domestic, commercial and industrial sectors, levels of particulate matter and sulphur dioxide have declined substantially over recent years to the extent that we do not experience exceedences of any of the air quality strategy objectives, or indeed European Commission limit values, for sulphur dioxide. Exceedences of the objectives for particulate matter have been restricted to a major arterial road transport route that traverses the city. Accordingly, the number of locations where we monitor these ambient pollutants has been reduced over recent years in accordance with the government's risk and exposure based approach to air quality management.

As levels of sulphur dioxide and particulate matter have declined across the city over recent years, so emissions of nitrogen dioxide, associated principally with road transport, have become more prominent. This is a similar situation to that experienced in many other major cities and conurbations across the United Kingdom. Accordingly, as a result of the first round of the review and assessment process, which was completed in 2004, Belfast City Council opted to declare four air quality management areas across the city for a combination of both modelled and monitored exceedences of nitrogen dioxide and particulate matter short and longer-term objectives. We published our Air Quality Action Plan for the city in 2006 and it was completed substantially in 2010 with around 90% of planned actions delivered to schedule. Of the outstanding 10% of actions, it is considered that the majority of these would have had limited additional impact within our air quality management areas.

Although Belfast City Council is directed to comply with the provisions of the Air Quality Strategy for England, Scotland, Wales and Northern Ireland via Part III of the Environment (Northern Ireland) Order 2002, the council is aware also of the pressing need to achieve European Commission air quality limit values at national level in accordance with the schedules prescribed in Directive 2008/50/EC in respect of ambient air quality and cleaner air for Europe and the 4<sup>th</sup> Daughter Directive. It should be noted that the deadline for achieving limit values for nitrogen dioxide was 1 January 2010 but unfortunately this was not achieved at all locations across the city. For this reason, Defra and DoENI have recently submitted a joint application to the European Commission for a five-year derogation for achieving nitrogen dioxide limit values for the Belfast Metropolitan Urban Area and Northern Ireland as a whole. If this application is accepted by the Commission, we will be working to achieve limit values for nitrogen dioxide by 1 January 2015. As a consequence, and in order to address elevated levels of nitrogen dioxide, the council is consulting presently with other relevant authorities and the Department of Environment for Northern Ireland regarding development of a supplementary Air Quality Action Plan for the city.

### 1.2 Purpose of Progress Report

This report fulfils the requirements of the Local Air Quality Management process as established via the Environment (Northern Ireland) Order 2002, the Air Quality Strategy for England, Scotland, Wales and Northern Ireland 2007 and the relevant Policy and Technical Guidance documents. The LAQM process places an obligation on all local authorities to regularly review and assess air quality in their areas, and to determine whether or not the air quality objectives are likely to be achieved. Where exceedences are considered likely, the local authority must then declare an Air Quality Management Area (AQMA) and prepare an Air Quality Action Plan (AQAP) setting out the measures it intends to put in place in pursuit of the objectives.

Progress Reports are required in the intervening years between the three-yearly Updating and Screening Assessment reports. Their purpose is to maintain continuity in the Local Air Quality Management process.

They are not intended to be as detailed as Updating and Screening Assessment Reports, or to require as much effort. However, if the Progress Report identifies the risk of exceedence of an Air Quality Objective, the Local Authority (LA) should undertake a Detailed Assessment immediately, and not wait until the next round of Review and Assessment.

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# 1.3 Air Quality Objectives

The air quality objectives applicable to LAQM in Northern Ireland are set out in the Air Quality Regulations (Northern Ireland) 2003, Statutory Rules of Northern Ireland 2003, no. 342, and are shown in Table 1.1. This table shows the objectives in units of microgrammes per cubic metre  $\mu g/m^3$  (milligrammes per cubic metre,  $mg/m^3$  for carbon monoxide) with the number of exceedences in each year that are permitted (where applicable).

Table 1.1 Air Quality Objectives included in Regulations for the purpose of Local Air Quality Management in Northern Ireland.

Pollutant	Concent Measur		Date to be achieved by
Benzene	16.25 µg/m³	Running annual mean	31.12.2003
= "	3.25 μg/m <sup>3</sup>	Running annual mean	31.12.2010
1,3-Butadiene	2.25 μg/m <sup>3</sup>	Running annual mean	31.12.2003
Carbon monoxide	10.0 mg/m <sup>3</sup>	Running 8-hour mean	31.12.2003
Lead	0.5 $\mu$ g/m <sup>3</sup>	Annual mean	31.12.2004
	0.25 µg/m <sup>3</sup>	Annual mean	31.12.2008
Nitrogen dioxide	200 µg/m³ not to be exceeded more than 18 times a year	1-hour mean	31.12.2005
	40 μg/m³	Annual mean	31.12.2005
Particles (PM <sub>10</sub> ) (gravimetric)	50 μg/m³, not to be exceeded more than 35 times a year	24-hour mean	31.12.2004
	40 μg/m <sup>3</sup>	Annual mean	31.12.2004
Sulphur dioxide	350 µg/m³, not to be exceeded more than 24 times a year	1-hour mean	31.12.2004

_	125 µg/m³, not to be exceeded more than 3 times a year	24-hour mean	31.12.2004
	266 μg/m³, not to be exceeded more than 35 times a year	15-minute mean	31.12.2005

### 1.4 Summary of Previous Review and Assessments

As part of the review and assessment process, Belfast City Council completed a 2<sup>nd</sup> and 3<sup>rd</sup> stage review and assessment of air quality throughout the city in early 2004. This assessment concluded that modelled and monitored exceedences of short and longer-term objectives for both nitrogen dioxide and particulate matter were occurring in the city and would be likely to continue to do so in some locations beyond 2010. Consequently, in August 2004 the council, in consultation with other relevant authorities, declared four Air Quality Management Areas (AQMA), comprising the M1 Motorway and Westlink corridor, Cromac Street to the junction of Short Strand, Woodstock Link and the Albertbridge Road, the Upper Newtownards Road and the Ormeau Road.

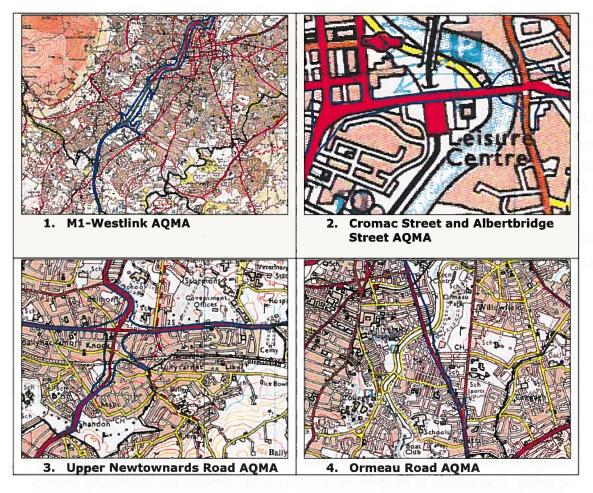
By way of amplification, the M1-Westlink AQMA was declared on the basis that annual and hourly-mean nitrogen dioxide concentrations would exceed the 2005 Air Quality Strategy objectives. In addition, particulate matter annual and 24-hour mean concentrations were predicted also to exceed relevant objectives in this location. The three other air quality management areas were declared on the grounds that the annual mean nitrogen dioxide objective would be exceeded in these locations during 2005 and beyond. A subsequent source apportionment study, completed for the air quality management areas, indicated that the principal cause of the exceedences was emissions emanating from road transportation.

# Current air quality management areas are described and depicted in more detail as follows:

- 1. The M1 / Westlink corridor from the Belfast City boundary at Sir Thomas and Lady Dixon Park to the end of the Westlink at the junction with Great George's Street and York Street including Stockman's Lane and Kennedy Way. This area was declared for predicted exceedences of both the nitrogen dioxide and particulate material annual mean air quality strategy objectives as well as exceedences of the particulate matter 24-hour mean objective and the nitrogen dioxide 1-hour mean objective. The boundary of the air quality management area is denoted in blue and has been set to take account of dispersion modelling uncertainties. In addition, the solid black line denotes the Belfast City Council boundary with Lisburn City Council.
- Cromac Street to the junction with East Bridge Street and then from East Bridge Street to
  the junction with the Ravenhill and Albertbridge Roads and Short Strand. This area was
  declared for predicted exceedences of the nitrogen dioxide annual mean air quality
  strategy objective.

- 3. The Upper Newtownards Road from the North Road junction to the Belfast City boundary at the Ulster Hospital incorporating the Knock Road to the City boundary at Laburnum Playing Fields and Hawthornden Way. This area was declared for predicted exceedences of the nitrogen dioxide annual mean air quality strategy objective. The Belfast City Council boundary with Castlereagh Borough council is denoted by the solid black line.
- 4. The Ormeau Road from the junction with Donegall Pass to the City boundary at Galwally. This area was declared for predicted exceedences of the nitrogen dioxide annual mean air quality strategy objective. Belfast City Council's boundary with Castlereagh Borough Council is denoted by the solid black line.

Figure 1.1 Map of AQMA Boundaries



A further detailed air quality assessment was completed by Belfast City Council in 2010, informed by the outcome of the 2009 Updating and Screening Assessment. Accordingly, the 2010 detailed assessment considered the potential for exceedences of the nitrogen dioxide objectives at a number of further locations across the city including the junction of the Sydenham Bypass with the Lower Newtownards Road, Shaftesbury Square, Donegall Road and Albertbridge Road, and at locations throughout the city centre. Although atmospheric

dispersion modelling studies, undertaken as part of the detailed review and assessment process, did suggest exceedences of the nitrogen dioxide annual mean objective at some the of above-mentioned locations, the review and assessment identified also that there was no relevant public exposure at these locations during 2010. As a result, the 2010 Detailed Air Quality Assessment for Belfast City Council concluded that there was no need to declare further air quality management areas or to expand or revoke the existing AQMAs. This view was accepted by government.

Ambient air quality monitored results as presented in recent reports including the 2011 Progress Report and the 2012 Updating and Screening Assessment have identified sustained improvements in particulate matter within the M1 Motorway / A12 Westlink air quality management area. The Council and its relevant authority partners will consider revocation for this pollutant during 2013.

The current stage in the Review and Assessment process is to conduct a Progress Report. This report follows Guidance LAQM.TG(09) issued by DEFRA and intends to identify any significant changes that have occurred since the previous stage of R&A which may have the potential to affect the localised air quality.

For reference and additional background information, historical Belfast City Council air quality review and assessment reports are listed in the following table, together with relevant download links to the Department of Environment for Northern Ireland 'Northern Ireland Air' website.

Table 1.2 Historical Belfast City Council Air Quality Reports.

Title	Publication date	Weblink
2013 Updating and Screening Assessment	30 April 2012	Download Report
2011 Progress Report	30 April 2011	Download report
2010 Detailed Assessment	30 September 2010	Download report
2010 Progress Report	30 April 2010	Download report
2009 Updating and Screening Assessment	30 April 2009	Download report
2008 Joint Air Quality Progress and Action Plan Progress Report	10 June 2006	Download report
2007 Detailed assessment	30 April 2007	Download report
2007 Joint Air Quality Progress and Action Plan Progress Report	30 April 2007	Download report

# 2 New Monitoring Data

#### 2.1 Summary of Monitoring Undertaken

#### 2.1.1 Automatic Monitoring Sites

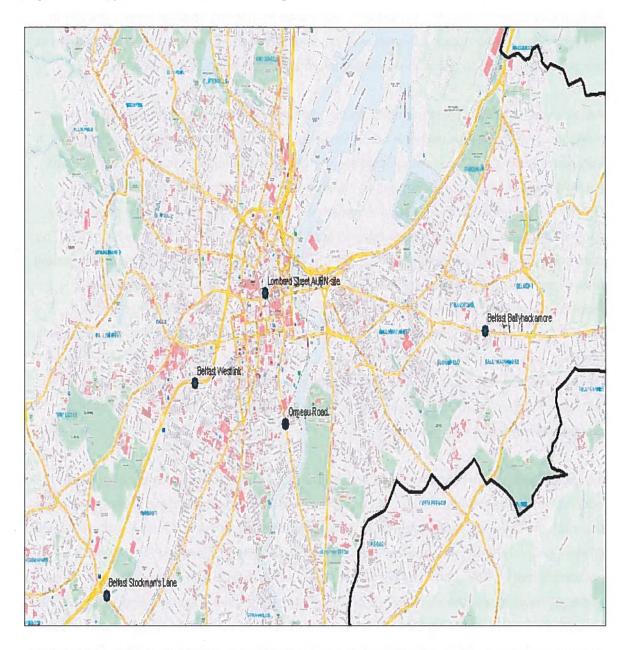
Belfast City Council operates a number of automatic monitoring stations across the city in order to inform its air quality management processes and to provide real time information to the public in relation to pollution levels within our air quality management areas.

Accordingly, to ensure that the data from our sites is both accurate and representative, the monitors at each site are calibrated on a four-weekly basis by the council's technical staff in accordance with the procedures detailed in the Defra Automatic Urban and Rural Network (AURN) local site operators' manual. In addition, data management is undertaken by Air Quality Data Management, quality assurance and quality control services are provided by AEA and service and maintenance support is provided by Enviro Technology Services. The data from our sites is made available to the Department of Environment for Northern Ireland and is reported on the 'Northern Ireland Air' website. For consistency, all automatic monitoring data reported in this Progress Report has been obtained from the 'Northern Ireland Air' website. In addition, automatic data reported in this report relates to the calendar year (i.e. January – December) and for council operated sites, data capture levels exceed substantially the Department's 75% data capture threshold for the calculation of annual statistics. Further information regarding our QA/QC procedures and processess can be obtained in appendix A to this report.

In relation to data correction for our automatic data, this process is generally of principal concern with regard to the treatment of particulate matter monitoring data. It should be noted that both the Belfast Centre and Stockman's Lane sites utilise Filter Dynamics Measurement System (FDMS) equipped Tapered Element Oscillating Microbalances (TEOMs) for particulate matter (PM<sub>10</sub>) monitoring. Government equivalence tests have determined that this equipment meets the equivalence criteria and on that basis, no correction factor needs to be applied to this monitoring data. The Westlink Roden Street site is equipped with a Beta Attenuation Monitor (BAM) with unheated inlet for monitoring particulate matter. Government technical guidance highlights that a BAM, equipped with an unheated inlet, meets the equivalence criteria for PM<sub>10</sub> monitoring, provided that the results are corrected for slope. This correction involves dividing measured concentrations by a factor of 1.21. It should be noted that the data presented on the Northern Ireland Air website and in this Progress Report have already been corrected to the reference equivalent.

A location map for monitoring sites relative to the Greater Belfast area can be found below in Figure 2.1; smaller scale location maps are provided in Appendix C and further site details are provided in Table 2.1.

Figure 2.1 Map of Automatic Monitoring Sites



Note: All locations are approximate and for reference purposes only.

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Table 2.1 Details of Automatic Monitoring Sites

Does this location represent worst-case exposure?	<b>&gt;</b>	<b>X</b>	Y	Y	<b>&gt;</b>
Distance to kerb of nearest road	30m	3m	1.5m	2m	5m
Relevant Exposure?	Y (6.8m)	Y(10m)	Y(10m)	Y(20m)	Y(20m)
In AQMA?	Z	Υ	γ	γ	٨
Monitoring Technique	Chemiluminescence	Chemiluminescence	Chemiluminescence	Chemiluminescence FDMS	Chemiluminescence Beta Attenuation Monitor
Pollutants Monitored	NO <sub>2</sub>	NO <sub>2</sub>	NO <sub>2</sub>	NO <sub>2</sub> PM <sub>10</sub>	NO <sub>2</sub> PM <sub>10</sub>
OS Grid Ref	Y 374358	Y 373012	Y 373972	Y 371252	Y 373431
08 6	X 333898	X 334272	X 337911	X 331010	X 332617
Site Type	Urban Centre	Roadside	Roadside	Roadside	Roadside
Site Name	Belfast Centre	Belfast Ormeau Road	Belfast Ballyhackamore	Belfast Stockman's Lane	Belfast Westlink Roden street

#### 2.1.2 Non-Automatic Monitoring

The government's risk and exposure-based approach to air quality management has meant that Belfast City Council's principal focus has been on addressing city-wide ambient nitrogen dioxide levels over recent years. Accordingly, in order to understand how nitrogen dioxide levels are varying across the city and in addition to our automatic analysers, the council operates a range of passive diffusion tubes for monitoring nitrogen dioxide at both background and roadside locations across the city. These locations are detailed in Figure 2.2 and Table 2.2.

Diffusion tubes are comprised of a small clear plastic tube containing a chemical reagent supported on stainless steel grids that absorbs the pollutant directly from the air. In this case, triethanolamine is used to monitor levels of ambient nitrogen dioxide. Belfast City Council's diffusion tubes are exposed for successive four-week periods generally in accordance with the dates recommended by Defra and, as a result, they provide a good general indication of average nitrogen dioxide concentrations, thereby allowing a comparison with the annual mean objective.

To ensure that experimental error is minimised in the preparation and analysis of its nitrogen dioxide diffusion tubes, Belfast City Council has appointed Gradko to supply, analyse and report data for its diffusion tubes. Gradko employs a 20% triethanolamine solution for monitoring ambient nitrogen dioxide and adheres to the requirements of the government's 'Diffusion Tubes for Ambient NO<sub>2</sub> Monitoring: Practical Guidance for Laboratories and Users' publication. Moreover, in the January – December 2012 Workplace Analysis Scheme for Proficiency (WASP) NO<sub>2</sub> diffusion tubes proficiency tests, Gradko Laboratory's analysis of nitrogen dioxide diffusion tubes was found to be 100% satisfactory for 3 out of 4 periods.

To ensure further that its diffusion tube monitoring data is as accurate as possible, the council co-locates a number of diffusion tubes with a reference method compliant chemiluminescent nitrogen dioxide analyser at the Lombard Street, Newtownards Road and Stockman's Lane monitoring sites. This process allows a bias adjustment factor (with a 95% confidence interval as an estimate of the uncertainty on the bias adjustment factor) to be calculated that can be used to correct the diffusion tube monitoring data. In the case of diffusion tube data presented in this report, the data has been corrected using a bias adjustment derived from the co-location study at the Belfast Centre Lombard Street AURN site. The bias calculation and data scaling was undertaken using Defra's 'Bias Adjustment Factor Calculation' spreadsheet. Outputs from the spreadsheet for treatment of Belfast City

Council's 2012 data are included in appendix A to this report. The outputs also show monthly nitrogen dioxide monitoring data for each diffusion tube site for 2012 where available. It should be noted that at some monitor locations, diffusion tubes have been removed by members of the public during 2012. For this reason, we have had to annualise some of our diffusion tube monitoring data in accordance with government guidelines. Methodology for annualising data has been included in appendix A for those sites where data capture was less than 9 months during 2012.

Figure 2.2 Map Non-Automatic Monitoring Sites



Belfast City Council - Northern Ireland

Table 2.2 Details of Non- Automatic Monitoring Sites

Worst-case Location? > > > > > > > nearest road (N/A if not applicable) Distance to kerb of >300 Ϋ́ 2.42 5.15 1.14 8.63 1.48 1.75 2.91 5.5 0.5 1.5 2.4 2.7 5 3 distance (m) to On School Wall Relevant Exposure? (exposure) (Y/N with relevant 1.93 >60 13 4.7 13 25 30 20 35 30 25 20 0 S AQMA? \_ z > Z z z Z z z z Z z Pollutants Monitored NO2 NO2  $NO_2$  $NO_2$  $NO_2$  $NO_2$  $NO_2$  $NO_2$  $NO_2$  $NO_2$  $NO_2$  $NO_2$ NO2 NO2 NO2 NO2 NO2 NO2 Y373972 X332522 Y373708 Y373918 Y374489 Y380450 X329782 | Y369522 X334220 Y373853 X335014 | Y373942 Y374393 Y374254 Y372176 Y375102 Y371492 Y373283 Y374358 Y371254 Y373950 Y374151 OS Grid Ref X334570 X333563 X334212 X337551 X334980 X334503 X338718 X332114 X333594 X333898 X331007 X337911 X333837 X333981 Urban Background Urban Background Site Type **Urban Centre** Roadside Kerbside Kerbside Donegall Square South Royal Victoria Hospital Great George's Street Shaftesbury Square Site Name 301 Ormeau Road 61 Cromac Street Stockman's Lane Ballyhackamore Whitewell Road Queen's Bridge Lombard Street Ravenhill Road Black's Road Lisburn Road Short Strand Knock Road Albert Clock North Road

Belfast City Council - Northern Ireland	- Northern Irela	pu			April 2013	3		
Donegall Road	Kerbside	X333022	Y373122	NO <sub>2</sub>	z	1.96	0.82	>
Grosvener Road and Falls Road	Roadside	X332252	Y373878	NO <sub>2</sub>	z	30	3.06	٨
Falls Road and Andersonstown	Roadside	X330716	Y372519	NO <sub>2</sub>	Z	15	2.8	<b>*</b>
Station Road	Roadside	X337252	Y375555	NO <sub>2</sub>	z	20.1	2.41	*
Upper Malone Road	Roadside	X332478	Y370289	NO <sub>2</sub>	Z	10	2	Υ
Great Victoria Street	Roadside	X333548	Y373772	NO <sub>2</sub>	z	1	3	Å
College Square East	Roadside	X333498	Y374241	NO <sub>2</sub>	Z	1.5	2	Y
Chichester Street	Roadside	X334147	Y374123	NO <sub>2</sub>	z	1	2	λ
Cromac & Ormeau Avenue	Kerbside	X334085	Y373542	NO <sub>2</sub>	٨	2.5	0.75	Å
Glenmachan Street	Roadside	X331999	Y372881	NO <sub>2</sub>	Υ	3	2	Å
Creche on M1/Westlink	Suburban	X333006	Y374061	NO <sub>2</sub>	Υ	10	20	Υ
Ormeau Road (junction with Ravenhill Road)	Roadside	X334943	Y371342	NO <sub>2</sub>	<b>\</b>	3	2	Y
Upper Newtownards Road & Hollywood Road	Roadside	X336519	Y374233	NO <sub>2</sub>	Z	2	ဧ	Y
Crumlin Road	Roadside	X333195	Y375279	NO <sub>2</sub>	z	2	2	Y
228 Antrim Road	Roadside	X333288	Y376143	NO <sub>2</sub>	z	က	2	¥
Shore Road (Ivan Street end)	Roadside	X334174	Y376384	NO <sub>2</sub>	z	2	4	<b>\</b>
York Street	Roadside	X334212	Y375614	NO <sub>2</sub>	z	5	2	Υ
2 Rosetta Court	Roadside	X334963	Y371167	NO <sub>2</sub>	Z	8	8	٨
5-6 Strand Walk	Roadside	X335038	Y374384	NO <sub>2</sub>	Z	2	14	Υ
St. Anne's Close	Roadside	X329773	Y369915	NO <sub>2</sub>	z	1	10	Υ
Custom House Square	Kerbside	X334208	Y374507	NO <sub>2</sub>	z	2	0.5	>

# 2.2 Comparison of Monitoring Results with Air Quality Objectives

#### 2.2.1 Nitrogen Dioxide

#### **Automatic Monitoring Data**

Tables 2.3a and 2.3b summarise recent monitoring data from the Council's nitrogen dioxide automatic analysers for 2012 and preceding years from 2010. In all cases, exceedences of the Air Quality Strategy Objectives are highlighted in bolded 'red'. In addition, trends in annual mean monitoring data for nitrogen dioxide are summarised in the preceding graph – Figure 2.3.

Annual mean concentrations at the Belfast Centre AURN site continue to remain below the 40  $\mu gm^{-3}$  annual mean objective for nitrogen dioxide as denoted by the solid red line on the graph.

Monitored data within the Ormeau Road air quality management area for 2012 has identified a significant increase in nitrogen dioxide levels (53μgm<sup>-3</sup>) to the extent that the Council is no longer considering revoking this air quality management area. It is considered that this sharp increase may be attributed to more congestion in the area resulting from the introduction of bus corridors and changes in traffic signalling to facilitate the implementation of Belfast on the Move. It is anticipated that this congestion will be short term until Belfast on the Move and the Rapid Transit System are fully operational. The council will continue to monitor the Ormeau Road air quality management area until a more definitive understanding of recent nitrogen dioxide level and trends emerges.

From the data in Table 2.3a, it can be seen that concentrations along the Upper Newtownards Road have remained consistent from the previous year (2011), when a sharp decrease from year on year annual mean nitrogen dioxide concentrations occurred to the extent that the nitrogen dioxide annual mean objective has now been achieved along the Upper Newtownards Road. The reason for this decrease is unclear since the Belfast City Air Quality Action Plan was substantially completed during 2010 and, in its latter stages, action plan mitigation measures did not focus particularly upon the Upper Newtownards Road area. Nonetheless, the council will continue to monitor nitrogen dioxide concentrations along the Upper Newtownards Road in order to determine whether this improvement in ambient conditions is sustained.

Unfortunately, despite the completion of significant structural improvements to the M1 Motorway and A12 Westlink corridor, nitrogen dioxide concentrations along Stockman's Lane

continue to exceed significantly the 40 µgm<sup>-3</sup> annual mean objective for nitrogen dioxide with levels typically averaging around 60 µgm<sup>-3</sup>. There are a number of residential premises directly adjacent to the carriageway at Stockman's Lane necessitating continuation of the air quality management area for this location. In addition, exceedences of the 1-hour mean objective for nitrogen dioxide are also common at this location and as most of these properties have gardens facing onto the roadway thereby providing for short-term relevant public exposure.

Through its previous review and assessment reports, Belfast City Council has highlighted sustained elevated nitrogen dioxide levels in the vicinity of the M1 Motorway / Westlink corridor to government since this data is important in determining whether Belfast and Northern Ireland, as a whole, is able to achieve EC limit values for nitrogen dioxide. Unfortunately, annual mean and hourly mean nitrogen dioxide monitoring data from the Stockman's Lane site has confirmed that the city and Northern Ireland did not achieve the EC limit values for nitrogen dioxide by the compliance date of 1 January 2010. As a result, Defra and DoENI have jointly submitted an application to the European Commission for a 5-year derogation to the compliance date for achieving limit values for nitrogen dioxide in the Belfast Metropolitan Urban Area and Northern Ireland. If this application is accepted, the revised deadline for achieving the limit values for nitrogen dioxide in Northern Ireland will be 1 January 2015.

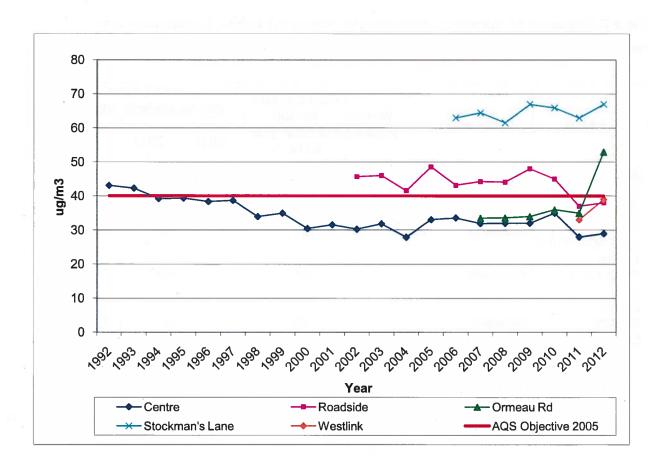
Table 2.3a Results of Automatic Monitoring for Nitrogen Dioxide: Comparison with Annual Mean Objective

		Within	Data Capture for full	Annual mean concentrations (µg/m³)		
Site ID	Location	1	calendar year 2012 %	2010	2011	2012
Belfast Centre	Urban Centre	N	99	35	28	29
Belfast Ormeau Road	Roadside	Υ	95	36	35	53
Belfast Ballyhackamore	Roadside	Υ	99	45	37	38
Belfast Stockman's Lane	Roadside	Y	67	66	63	58
Belfast Westlink Roden Street	Roadside	Υ	99	-	33	39

Table 2.3b Results of Automatic Monitoring for Nitrogen Dioxide: Comparison with 1-hour Mean Objective

Site ID	Site Type	Within AQMA?	Data Capture for full calendar	elictio or elem	r of Exceede hourly ean (200 μg/	parte riĝi
150-001	[FF]	AGIVIA	year 2010 %	2010	2011	2012
Belfast Centre	Urban Centre	N	99	0	0	5
Belfast Ormeau Road	Roadside	Υ	95	0(105)	0	3
Belfast Ballyhackamore	Roadside	Υ	99	1(160)	0	3
Belfast Stockman's Lane	Roadside	Υ	67	56	40	<b>32</b> (227)
Belfast Westlink Roden Street	Roadside	Υ	99	-	3	13

Figure 2.3 Trends in Annual Mean Nitrogen Dioxide Concentration Measured at Automatic Monitoring Sites.



#### Diffusion Tube Monitoring Data.

In order to obtain a better understanding of how levels of nitrogen dioxide are varying across the city over time and to investigate those locations where previous rounds of the review and assessment process have highlighted areas of concern, Belfast City council has placed around 50 diffusion tubes at relevant locations across the city. Location details for these tubes have been provided in Table 2.2 of this report while the data from these tubes for 2012 and preceding years has been summarised in Table 2.4 below.

In terms of the outcome of the 2012 nitrogen dioxide diffusion tube monitoring, it is noted that the results are extremely consistent from last year with the exception of a few, which is positive as 2011 results showed a significant improvements over the 2010 monitoring data. The only monitored annual mean exceedences during 2012 occurred at Short Strand, Great George's Street, Stockman's Lane, Chichester Street and York Street all of which are located within an existing air quality management area and have been the subject of mitigation measures for some time. Most of these locations have sustained exceedences of the nitrogen dioxide annual mean objective and are expected to continue to do so in future years.

With regard to addressing these exceedence issues, we have already highlighted the problematic locations to the Department for Regional Development Roads Service which has responsibility for transport planning within Northern Ireland. In addition, we have commenced the development of a supplementary air quality action plan for the city which will specifically address these locations and will adopt a precautionary approach to other locations with sustained historical exceedences.

Table 2.4 Results of Nitrogen Dioxide Diffusion Tubes

Site ID	Location	Within	Data Capture for	Annual n	nean conce (μg/m³)	ntrations
	× 12	AQMA?	full calendar year 2012 %	2010	2011	2012
1	Royal Victoria Hospital	N	100	25	21	22
2	Black's Road	Υ	100	46	40	40
3	61 Cromac Street	Y	92	48	36	36
4	Ravenhill Road	Υ	100	36	25	29
5	Queen's Bridge	N	92	29	23	30

6	North Road	N	92	21	18	16
7	Donegall Square South	N	100	48	36	35
9	Short Strand	N	100	50	40	43
10	301 Ormeau Road	Υ	100	35	31	31
12	Knock Road	Υ	100	48	38	40
13	Great George's Street	Υ	100	55	45	48
14	Lisburn Road	N	83	38	27	27
15	Shaftesbury Square	N	100	43	36	34
16,19,20	Lombard Street	N	100	35	29	29
17	Albert Clock	N	100	47	40	39
21,22,56	Stockman's Lane	Υ	100	63	64	59
23,24,32	Ballyhackamore	Υ	100	44	39	37
25	Whitewell Road	N	92	25	16	19
26	Donegall Road	N	92	34	28	35
27	Grosvenor Road and Falls	N	100	40	34	30
28	Falls and Andersonstown	N	100	33	29	29
30	Station Road	N	92	25	22	24
31	Upper Malone Rd	N	100	28	21	39
33	Great Victoria Street	N	100	44	37	39
34	College Square East	N	100	44	32	33
35	Chichester Street	N	100	56	39	47
36	Cromac & Ormeau Avenue	Υ	100	41	33	32
37	Glenmachan Street	Υ	83	39	38	37
38	Crèche on M1/Westlink	Υ	75	38	31	31
39	Ormeau Road (junction with Ravenhill Road)	Υ	100	33	25	25
40	Upper Newtownards Road & Hollywood Road	N	83	29	26	27
41	Crumlin Road	N	100	36	31	32
42	228 Antrim Road	N	100	41	37	34
44	Shore Road (Ivan Street end)	N	92	37	30	30
59	York Street	Υ	75	-	40	41
60	2 Rosetta Court	N	100	n -	28	29
61	5-6 strand Walk	N	75		30	33
62	St Annes	N	92		26	27
63	Queen's Square	N	100		33	37

#### 2.2.2 PM<sub>10</sub>

As a result of a historic reliance upon solid fuel for domestic heating, Belfast used to experience frequent exceedences of the 24-hour and annual mean objectives for particulate matter (PM<sub>10</sub>) across the city. However, with completion of the city's smoke control programme and the widespread availability of natural gas to all sectors, domestic and industrial emissions of particulate matter have decreased significantly since around 2000. As a result, the council was able to decommission its Belfast East Clara Street particulate matter monitoring site in 2007.

However, as domestic and industrial emissions have been addressed, emissions of particulate matter from road transport along the M1 Motorway and A12 Westlink corridor have gained in prominence. Upon completion of the council's first review and assessment of air quality in 2004, it was concluded that the M1 Motorway and A12 Westlink corridor should be declared as an air quality management area on the basis of modelled and monitored exceedences of the 24-hour and annual mean objectives for particulate matter.

As embodied in the subsequent 2006 Air Quality Action Plan for Belfast, a range of structural improvements, designed to relieve traffic congestion, have been completed for the M1 Motorway and A12 Westlink. As a result, monitored levels of particulate matter have declined over recent years within this air quality management area. This monitoring data is summarised and reviewed in Tables 2.5a, 2.5b and in Figure 2.4.

In terms of exceedences of the 40  $\mu$ /gm<sup>-3</sup> particulate matter annual mean objective, historical data (not included in this report) for the Stockman's Lane monitoring site shows an exceedence in 2007 but a rapid decline thereafter, meaning that since 2008, there have been no further exceedences of the annual mean objective at this location. Monitoring data from the Belfast Westlink site at Roden Street, which was established in 2010 and is located also within the M1 Motorway / A12 Westlink air quality management area, indicates no exceedences during 2010, 2011 and 2012.

Reflecting upon the particulate matter 24-hour mean objective data, as summarised in Table 2.5b, the data has remained comfortably below the objective at all sites during 2010 2011 and 2012.

On the basis of this data, the council considers it is appropriate to revoke the M1 Motorway / A12 Westlink air quality management area for exceedences of the particulate matter annual and 24-hour mean objectives. Accordingly, the council intends to liaise with the Department of Environment for Northern Ireland and the Department for Regional Development Roads Service regarding the revocation process.

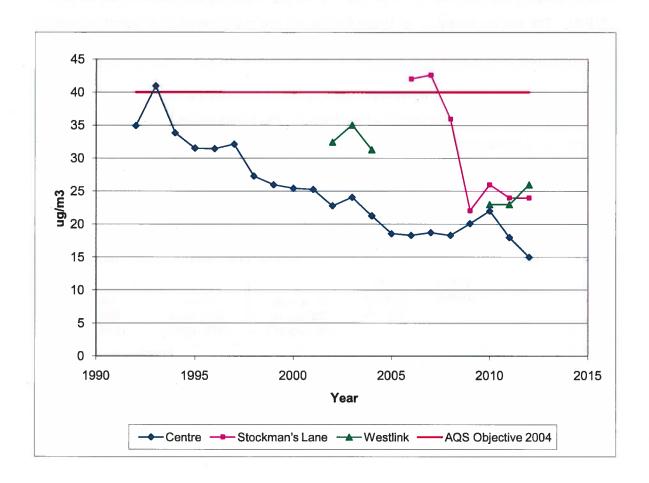
Table 2.5a Results of PM<sub>10</sub> Automatic Monitoring: Comparison with Annual Mean Objective.

	a a	Within	Data Capture for full	Annual mean concentrations (μg/m³)		
Site ID	Location		calendar year 2012 %	2010	2011	2012
	Belfast Centre	N	97	22	18	15
TIE	Belfast Stockman's Lane	Y	37	26	24	24
	Belfast Westlink	Υ	90	23	23	26

Table 2.5b Results of PM<sub>10</sub> Automatic Monitoring: Comparison with 24-hour Mean Objective.

Site ID	Location	Within AQMA?	Data Capture 2012	Number of Exceedence daily mean object (50 μg/m³)		jective
			%	2010	2011	2012
	Belfast Centre	N	97	11(41)	10(39)	7
	Belfast Stockman's Lane	Υ	37	18	6(41)	2(33)
	Belfast Westlink	Υ	90	10 (42)	11	11

Figure 2.4 Trends in Annual Mean Particular Matter PM10 Concentration Measured at Automatic Monitoring Sites.



#### 2.2.3 Sulphur Dioxide

Sulphur dioxide concentrations have been monitored at the Belfast Centre site since 1992. This continuous real time monitor is affiliated to Defra's Automatic Urban and Rural Network (AURN). The site is classed as an Urban Centre site and representative of typical population exposure in the city centre.

Previous rounds of R&A and monitored results from 2012 provided in Table 2.6 below confirm that there is no exceedence of the 15minute, the 1-hour mean and the 24-hour mean objective for sulphur Dioxide within Belfast. The last monitored exceedence was in 1998, therefore a Detailed Assessment is not considered necessary.

Table 2.6 Results of SO<sub>2</sub> Automatic Monitoring: Comparison with Objectives

Site	Location	Within AQMA?	Data Capture 2012 %	Number of Exceedences of: (μg/m³)			
Site ID				15-minute Objective (266 µg/m³)	1-hour Objective (350 µg/m³)	24-hour Objective (125 µg/m³)	
	Belfast Centre	N	99	0	0	0	

#### 2.2.4 Benzene

Benzene concentrations have been monitored at the Belfast Centre and the Belfast Roadside site since 2002. Monitoring stopped at the Belfast Roadside site in October 2007. The Belfast Centre site monitors benzene exposure for the City Centre whilst the Belfast Roadside site monitored benzene concentrations experienced at a Roadside location. No exceedence of the 2010 National Air Quality Strategy Objective (3.25 ugm<sup>-3</sup> annual mean) or the 2010 EU Limit Value (5 ugm<sup>-3</sup> annual mean) for benzene has been monitored in Belfast since 2002.

Previous rounds of R&A and monitored results going back to 2010 provided in Table 2.7 below confirm that there is no exceedence of the running annual mean of 3.25 μg m<sup>-3</sup> for Benzene within Belfast. Therefore, a Detailed Assessment is not considered necessary.

Table 2.7 Results of Benzene Monitoring: Comparison with Running Annual Mean Objectives

Site Lo	Location	Within	Data Capture for full calendar year 2012 %	Running Annual mean concentrations (mg/m³)			
	Location	AQMA?		2010	2011	2012	
	Belfast Centre	N	100	0.73	0.55	0.55	

#### 2.2.5 Other pollutants monitored

Previous rounds of R&A have confirmed that relevant Air Quality Objectives for carbon monoxide, 1,3-butadiene, Ozone and lead are being met throughout the city. No new sources have been identified which would have the potential to change this situation therefore these pollutants will not be considered in this report.

#### **Summary of Compliance with AQS Objectives**

Belfast City Council has examined the results from monitoring throughout the city. Measured concentrations of nitrogen dioxide above the annual mean objective at a number of locations have been identified. Local knowledge and review of the areas confirm that there is no relevant exposure currently occurring at these locations.

In summary there is no need to undertake a Detailed Assessment for exceedences of the AQS Objectives in Belfast.

# 3 New Local Developments

#### 3.1 Road Traffic Sources

The following road traffic sources which may have an impact on air quality have been identified and considered:

- Narrow congested streets with residential properties close to the kerb.
- Busy streets where people may spend one hour or more close to traffic.
- Roads with a high flow of buses and/or HGVs.
- Junctions.
- New roads constructed or proposed since the last Progress Report.
- Roads with significantly changed traffic flows.
- · Bus or coach stations.

Belfast City Council confirms that there has been no significant change to any of the above sources since the last Progress Report, therefore there is no need to proceed to a Detailed Assessment.

# 3.2 Other Transport Sources

The following additional transport sources which may have an impact on air quality have been identified and considered:

- Airports.
- Locations where diesel or steam trains are regularly stationary for periods of 15 minutes or more, with potential for relevant exposure within 15m.
- Locations with a large number of movements of diesel locomotives, and potential long-term relevant exposure within 30m.
- Ports for shipping.

Belfast City Council confirms that there has been no significant change to any of the above sources since the last Progress Report, therefore there is no need to proceed to a Detailed Assessment.

#### 3.3 Industrial Sources

The following industrial sources which may have an impact on air quality have been identified and considered:

- Industrial installations: new or proposed installations for which an air quality assessment has been carried out.
- **Industrial installations:** existing installations where emissions have increased substantially or new relevant exposure has been introduced.
- Industrial installations: new or significantly changed installations with no previous air quality assessment.
- · Major fuel storage depots storing petrol.
- Petrol stations.
- Poultry farms.

Belfast City Council confirms that there has been no significant change to any of the above sources since the last Progress Report, therefore there is no need to proceed to a Detailed Assessment.

#### 3.4 Commercial and Domestic Sources

The following commercial and domestic sources which may have an impact on air quality have been identified and considered:

- Biomass combustion plant individual installations.
- Areas where the combined impact of several biomass combustion sources may be relevant.
- Areas where domestic solid fuel burning may be relevant.

Belfast City Council confirms that there has been no significant change to any of the above sources since the last Progress Report, therefore there is no need to proceed to a Detailed Assessment.

# 3.5 New Developments with Fugitive or Uncontrolled Sources

The following new developments with fugitive or uncontrolled sources which may have an impact on air quality have been identified and considered:

- Landfill sites.
- · Quarries.
- Unmade haulage roads on industrial sites.
- · Waste transfer stations etc.
- · Other potential sources of fugitive particulate emissions.

Belfast City Council confirms that there has been no significant change to any of the above sources since the last Progress Report, therefore there is no need to proceed to a Detailed Assessment.

Belfast City Council confirms that there are no new or newly identified local developments which may have an impact on air quality within the Local Authority area.

# 4 Planning Applications

Of the planning applications received by The Environmental Protection Unit of Belfast City Council in 2012 eleven new developments were identified as having the potential to have a negative impact on air quality. These proposed developments included large mixed use developments, residential developments, proposed extension to a shopping centre and redevelopment to the Windsor Park sports grounds.

Detailed air quality assessments submitted in support of these developments concluded that their individual impact would have minimal or insignificant impacts on localised air quality or the existing AQMAs. Details of these applications are provided below in Table 4.1.

Table 4.1 New Developments that had a potential to have a negative impact on air quality in the 2012 period

Location	Development description	Outcomes of air quality impact assessment	Mitigation measures proposed
East Bridge Street	Mixed-use development including hotel, 136 residential apartments, car parking	The air quality impact assessment report concluded that occupants of the proposed mixed use development would not	Construction mitigation measures included site roads cleaning, water spraying on surfaces and roads, wheel washes, covering of loads,
		be exposed to air pollution at a level exceeding Air Quality Strategy objectives. The overall impact of proposed development was predicted to be 'slight adverse' to 'negligible' for long-term NO <sub>2</sub> concentrations and 'negligible' for particulate matter concentrations.	checking emissions of vehicles; effective barriers will be erected around dusty activities .
Monarch Street	New build social housing: 42 houses + 8 apartments + gardens	The assessment report concluded that a few of the proposed residential premises, located towards the periphery of the site and adjacent to the M1 Motorway / Westlink were expected to be subject to air	Construction mitigation measures included building adaptations like mechanical ventilation, restrictions on opening windows facing the most polluting roads, the use of a buffer zone, the use of vegetation and the
		pollution levels in excess of a governmental heath-based standard for nitrogen dioxide. Accordingly, the air	introduction of an air quality monitoring programme to determine exact local pollution levels.

Location	Development description	Outcomes of air quality impact assessment	Mitigation measures proposed
		quality assessment confirmed that mitigation measures could be employed in order to improve local air pollution concentrations at these premises	
Knock Road	Residential development comprising 2 apartments with underground car parking	The assessment report predicted no significant increases in pollutant concentrations due to the development. It has been predicted that air quality pollutant concentrations will not exceed the limit values for NO2 and PM10.	None required
Ormeau Road	Mixed use development comprising a supermarket, 133 parking spaces, 41 apartments and 6 retail units	The air quality impact assessment predicted marginal detrimental impact of the proposed development on local air quality. Residents of the proposed development are unlikely to be exposed to levels of ambient air pollution in excess of relevant Air Quality Strategy objectives.	None required
Donegall Road	Retail development, filling station, car wash bay	The impact of the development is not expected to lead to any exceedences of air quality standards	None required
Kennedy Way	Shopping centre – extension and alterations	Proposed development will result in a marginal increase in both ambient nitrogen dioxide and particulate matter concentrations at some receptors during the development year. It is noted, however, that ambient concentrations are predicted to be substantially below National Air Quality Strategy objectives for all pollutants under consideration.	None required
Lands between M3 and Odyssey Building	Mixed-use development including a maximum of 798 residential units, two hotels, offices,	The air quality impact assessment for the proposed development demonstrated that occupants and patrons	Construction mitigation measures included site roads cleaning, water spraying on surfaces and roads, wheel washes,

Location	Development description	Outcomes of air quality impact assessment	Mitigation measures proposed
	retail services, leisure, community and cultural uses, cafes/bars/restaurants, public open space, multi-storey car parking	of the development will not be exposed to levels of atmospheric pollution exceeding either national or European heath based air quality standards.	covering of loads, checking emissions of vehicles. Appropriate car parking ventilation systems will be employed to help prevent any built up of atmospheric pollution in confined or enclosed spaces.
Frederick Street	Mixed use regeneration scheme 6 storey split level building consisting of a retail unit on the ground floor with a multi-storey car park on the ground and upper floors to provide a total of 487 carpark spaces	The air quality impact assessment confirms that the proposed Univeristy campus will not lead to exceedences of national or European air quality standards for nitrogen dioxide and particulate matter in the build or operational year	Assessment outlined dust minimisation good practice measures; site management should undertake a site-specific air quality risk assessment.
Donegal Avenue	National Stadium Redevelopment – Windsor Park	Detailed dispersion model predicted no significant impact on local air quality due to the development.	A dust minimisation plan it is to be developed and implemented for the duration of site works
Distillery Street	Housing development	The air quality impact assessment predicted that ambient air pollution concentrations at the proposed residential development were expected to remain below relevant air quality standards	None required
York Street	York Street Interchange – road development	The impact of the proposed road development on local air quality was considered as a component of the overall environmental impact assessment process. The Department proposed 4 potential road development scenarios however, after extensive public consultation, option C emerged as the preferred option. Specific details of the proposed option are available from the Department for Regional Development website.	Combination of over and underpasses proposed. The preferred option will remove a traffic bottleneck on the strategic road network between the A12 Westlink and the M2 and M3 Motorways thereby reducing local road congestion, improving the reliability of journey times maintaining access for pedestrians and cyclists and improving separation between strategic and local traffic.

## 5 Air Quality Planning Policies

It is important for all local authorities to think about how they can best bring air quality considerations into the planning process at the earliest possible stage and it is no longer satisfactory to simply demonstrate that a development is no worse than the existing or previous land use on a particular site.

Very little development bypasses the planning stage therefore it provides an opportunity to identify and prevent potential problems from arising in the first place an excellent example of where prevention is far better than trying to find a cure.

In light of this, Belfast City Council produced and in June 2009 launched 'Air quality and land use planning: A Belfast specific guidance note for developers and air quality consultants'. The document outlines what the Council, as a key consultee for the Planning Service, would look for in forming its opinion on a proposed development and its potential impact on air quality. If developers and consultants follow the procedures in this guidance, it will help ensure consistency in the approach to dealing with air quality and planning in Belfast.

The ultimate aim of the guidance is to speed up the planning process and encourage developers to submit appropriate air quality related information with the initial planning application. On the basis of this submitted information, Environmental Protection Unit will then be able to take into due consideration the proposed development's impact on air quality. The guidance document is available at <a href="https://www.belfastcity.gov.uk/airquality">www.belfastcity.gov.uk/airquality</a>.

## 6 Implementation of Action Plans

In 2006, the Council, together with a range of competent authority partners including, Translink, the Department for Regional Development and the Roads Service developed and published an Air Quality Action Plan that was designed to deliver by 2010 relevant air quality standards in each Air Quality Management Area.

The action plan concluded substantially in 2010 but unfortunately, it did not deliver the required improvements in all of the designated Air Quality Management Areas. Moreover, the failure to achieve the air quality standards for nitrogen dioxide in Belfast has meant that the Department of the Environment for Northern Ireland has had to submit an application to the European Commission for a 5-year derogation to the compliance date for achieving the air quality standards for nitrogen dioxide in the Belfast Metropolitan Urban Area.

Contingent upon the granting of this 5-year derogation by the European Commission, the Council has committed to the development of a revised Air Quality Action Plan for the city that will address the outstanding nitrogen dioxide pollution 'hot spots'.

In order to help develop an updated air quality action plan for the city that contains a manageable number of proven air quality mitigation measures, we have re-engaged with all our competent authority partners through a series of air quality workshops to be delivered by Transport Research Laboratory (TRL). TRL have been appointed as an independent party to initiate the project through facilitated air quality workshops to undertake a scoping exercise and prioritise measures which will form the basis for the new Air Quality Action Plan.

We aim to develop a comprehensive Air Quality Action Plan that draws upon all forms of air quality and transport planning activities, including sustainable transport options as well as engineering solutions. The measures will be quantified in relation to health benefits and will demonstrate how their successful implementation will deliver compliance with the nitrogen dioxide Limit Value. Details of the new Air Quality Action Plan project delivery dates are provided in Table 6.1 below.

#### Table 6.1 Belfast Air Quality Action Plan Development Timetable

Tasks and key milestones	Completion Date
TRL AQ Action Plan – scoping exercise and measure prioritisation	Jun-13
Development of draft Air Quality Action Plan	Dec-13
Consultation on Action Plan	Jan-14
Air Quality Action Plan Complete	Apr-14

## 7 Conclusions and Proposed Actions

### 7.1 Conclusions from New Monitoring Data

Belfast City Council has presented a range of monitoring data within this Progress Report that addresses a number of the pollutants prescribed within the United Kingdom Air Quality Strategy. Although these pollutants are routinely measured across the city, the council's focus remains principally upon addressing existing air quality management areas and upon those areas of the city centre where traffic congestion might lead to further exceedences of the nitrogen dioxide annual mean and hourly objectives. By way of amplification, there were no monitored exceedences for any of the air quality strategy objectives for sulphur dioxide, benzene and particulate matter during 2012.

Nevertheless, 2012 monitoring data for nitrogen dioxide confirms continuing exceedences of the annual mean and hourly objectives for nitrogen dioxide in the vicinity of Stockman's Lane, which is located within the M1 Motorway / A12 Westlink air quality management area. Similar exceedences of the annual mean objective were recorded at Great George's Street near to the end of the A12 Westlink where it joins with the M2 and M3 motorways. However, automatic monitoring site at Westlink / Roden Street indicates compliance with both annual and hourly mean objectives for nitrogen dioxide along this section of the A12 Westlink, suggesting that the recent structural improvements have reduced the number of exceedences locations along the M1 Motorway / A12 Westlink to a series of nitrogen dioxide 'hot spots'.

Historical monitoring data for the Upper Newtownards Road air quality management area have revealed sustained exceedences of the nitrogen dioxide annual mean objective. For example, since 2007 annual mean concentrations have typically been around 45 µg/m<sup>-3</sup>. However, the last two years have demonstrated a sharp decrease in nitrogen dioxide levels to the extent that the annual mean objective was achieved at Ballyhackamore (37 and 38 µg/m<sup>-3</sup>) during 2011 and 2012. The magnitude of the decrease in nitrogen dioxide levels along the Upper Newtownards Road was beyond the year-on-year reductions that might have been predicted using Defra's forward projection factors. In addition, the Belfast City Air Quality Action Plan was completed substantially during 2010 and, therefore, it is unclear whether the additional improvements in ambient conditions can be ascribed fully to the Action Plan. Accordingly, the reductions in ambient nitrogen dioxide levels within this air quality management area are welcomed, however, the council will continue to maintain its

monitors in this location in order to determine whether the decrease is sustained over coming years.

Monitoring data within the Ormeau Road air quality management area for 2012 have identified a significant increase in nitrogen dioxide levels (53µg/m<sup>-3</sup>) to the extent that the Council is no longer considering revoking this air quality management area. It is considered that this sharp increase may be attributed to more congestion in the area resulting from the introduction of bus corridors and changes in traffic signalling to facilitate the implementation of Belfast on the Move. It is anticipated that this congestion will be short term until Belfast on the Move and the Rapid Transit system are fully operational. The council will continue to monitor the Ormeau Road air quality management area until a more definitive understanding of recent nitrogen dioxide level and trends emerges.

Although not within air quality management areas, during 2012 other significant increases in nitrogen dioxide annual mean concentrations were observed at Donegal Road and Chichester Street, all of which are located within or close to the city centre region and likely to be attributed to Belfast on the Move. A significant increase is also evident at Upper Malone Road (Site ID31), this site had previously been know as House of Sport in previous report but re-located to a more representative location in 2012, resulting in the noted increase.

Therefore, in conclusion, it is considered that our 2012 monitoring data supports the continuing need for all our existing air quality management areas for the time being, and we will continue to monitor closely ambient nitrogen dioxide levels within all the air quality management area. Furthermore, our monitoring data confirms that no further air quality management areas need to be declared for the city at this time.

## 7.2 Conclusions relating to New Local Developments

Of the planning applications received and reviewed in 2012 it was concluded they would have no significant negative impact on existing local air quality. In addition no significant changes in local circumstances were identified within Belfast which would require more detailed consideration. It is therefore not considered necessary to proceed to a 'Detailed Assessment' based on new local developments or potential sources.

### 7.3 Proposed Actions

Monitoring data presented in this report would indicate it is not necessary to proceed to a Detailed Assessment for any pollutant. A number of diffusion tube monitoring sites both within and outside AQMAs exceed the nitrogen dioxide (NO<sub>2</sub>) annual mean objective of 40µg/m³, however, relevant exposure does not occur in the locations outside the existing AQMAs therefore no further action is necessary.

An extensive nitrogen dioxide monitoring network exists throughout Belfast and currently captures all areas of potential concern, therefore it is not envisaged the existing network will be increased unless a change in local circumstances is identified. Nitrogen dioxide continues to be identified as the biggest problem with road traffic as the main source.

In terms of forwards actions, the council has already engaged with the Department of Environment for Northern Ireland, the Department for Regional Development Roads Service and other relevant authorities regarding the development of a new air quality action plan for the city. The new Action Plan will draw upon all forms of air quality and transport planning activities, including sustainable transport options as well as engineering solutions. The measures will be quantified in relation to health benefits and will demonstrate how their successful implementation will deliver compliance with the nitrogen dioxide Limit Value.

Under the Local Air Quality Management Review and Assessment process the next course of action for Belfast City Council will be to submit another Air Quality Progress Report in 2014.

## 8 References

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Northern Ireland Air – Air Quality in Northern Ireland website http://www.airgualityni.co.uk/

## Appendices.

# Appendix A: Quality assurance and quality control of monitoring data.

#### QA/QC of automatic monitoring data.

As highlighted in the body of this report, Belfast City Council operates a number of automatic monitoring sites across the city. In order to ensure that our data is accurate and precise, we calibrate our sites on a four-weekly basis, in accordance with the requirements of the Defra Site Operators Manual for the Automatic Urban and Rural Network, published in 2009.

For our automatic nitrogen dioxide analysers, we complete a two-point calibration using zero air and a nitric oxide span gas of certified concentration. We obtain our calibration gases under contract from Air Liquide who also provide similar gases to government owned AURN monitoring stations. By considering instrument operating parameters and the results of successive calibrations, we can make a determination regarding the ongoing performance of our analysers.

In addition, we also routinely monitor operating parameters for our particulate monitoring equipment including a Met One Instruments Beta Attenuation Monitor and a number of Filter Dynamics Measurement System (FDMS) equipped Tapered Element Oscillating Microbalances (TEOMs). The particulate sampling filters within these instruments are changed as required.

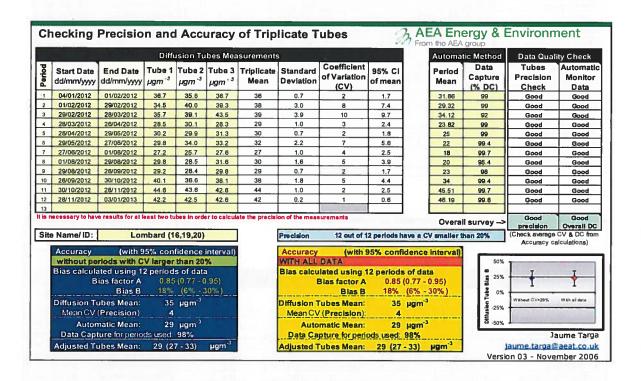
Where an instrument is found not be operating within normal operating parameters, we refer the matter promptly to Enviro Technology Services who are retained by the council to provide service and maintenance support for our equipment.

Finally the council is a member of AEA's Calibration Club which promotes and supports best practice in the application of quality control to automatic air-monitoring data in line with the government's local air quality management technical guidance LAQM.TG(09). AEA staff visit our sites on a six-monthly basis and compare the performance of our analysers against a range of laboratory grade standards. AEA subsequently provides a series of calibration and scaling factors that are used to *correct* our automatic monitoring data. These scaling procedures enable the council to robustly compare our air quality data with Air Quality Strategy objectives and European Commission limit values.

#### Non automatic sampling data.

#### Nitrogen Dioxide Diffusion Tube Bias Adjustment Factors.

As in previous years, we have employed a triplicate colocation study at the Belfast Centre Lombard Street AURN monitoring site in order to obtain a local diffusion tube bias adjustment factor for 'correcting' our diffusion tubes monitoring data. The bias adjustment factor was calculated and our data 'corrected' using the Defra Bias Adjustment Factor Calculation spreadsheet (with a 95% confidence interval as an estimate of the uncertainty on the bias adjustment factor). Outputs from the spreadsheet are presented as follows:



Adjustment o				-										-	From th	Energy & En ne AEA group		
																Adjusted meas		
	7-1	7. 1		Mark I	100	-		11-05	-	110	-			- 12		(95% confidence with all the		at)
			Diff	usior	ı Tut	е Ме	easu	reme	nts							12 periods used in th		uations
- d						ь	erioc	le.						Raw	Valid	Bias Factor A 0.	85 (0.77	- 0.95)
Site Name/ID							61100	_							periods	Blas B 18		
	1	2	3	4	5	6	7	8	9	10	11	12	13	wean	perious		tomatic	DC: 98%
.RVH	27.4	46.5	31.0	16.9	20.9	19.4	16.0	20.7	18:3	29.4	33.0	33.0		26.1	12	Adjusted with 95% CI	22	( 20 - 25
. Blacks Rd		50.2			37.8			40.0	_	51.1	56.4	58.4		47.1	12	Adjusted with 95% CI		( 36 - 45
I, 61 Cromac Str	49.4		46.0		7	22.0		_		57.1	50.1	44.4		41.9	11	Adjusted with 95% CI	36	( 32 - 40
. Ravenhill Rd	34.0	34.7	36.9	35.9	33 4	17.0	29.4	29 2	26.9	43.7	40.2	43.6		33.7	12	Adjusted with 95% CI	29	( 26 - 32
. Queens Bridge		34.0	37.3	36.8	34 5	19.6	29.0	31.3	33.8	46.4	38.6	44.6		35.1	11	Adjusted with 95% CI	30	( 27 - 33
i. North Road	24.7	22.0	21.3	16.2	10.6	6.0	10.9	11.4	13.8		45.6	30.6		19.4	11	Adjusted with 95% CI	16	(15 - 18
. Donegal Sq. South	42.6	40.9	43.5	38.1	33.9	20.7	31.7	37.4	38.8	55.2	51.2	57.0		40.9	12	Adjusted with 95% CI	35	(31 - 39
), Short Strand	61.9	51.3	58.4	53.6	48.0	25.5	39.8	43.7	40.2	60.7	63.5	66.1		51.1	12	Adjusted with 95% CI	43	( 39 - 49
0. 301 Ormeau Rd	37.9	42.0	43.4	34.4	28.9	31.3	26.3	34.5	33.3	42.4	46.9	43.3		37.1	12	Adjusted with 95% CI	31	( 29 - 35
12. Knock Rd	58.8	49.4	49.6	39.4	37.6	42.3	35.3	41.1	39.9	56.3	48.5	71.0		47.4	12	Adjusted with 95% CI	40	( 37 - 45
3. Gr Georges Str	53.0	45.3	58.1	57.3	57.4	58.8	57.2	59.0	43.5	71.5	57.8	65.7		57.1	12	Adjusted with 95% CI	48	(44 - 54
4. Lisburn Rd	35.9	40.7	35.0	26.6	24 5	24.5	12.5			34.8	37.2	40.7		31.2	10	Adjusted with 95% CI	27	(24 - 30
5, Shaftesbury Sq	42.6	38.1	43.4	35.4	35 2	36.9	32.1	37.2	37.0	49.1	44.5	51.5		40.3	12	Adjusted with 95% CI	34	(31 - 38
7. Albert Clock	43.9	54.1	44.0	37.8	36.8	22.8	38.0	50.5	40.9	57.6	56.6	65.2		45.7	12	Adjusted with 95% CI	39	( 35 - 43
5. Whitewell Rd	12.1	24.1	22.B	26.9		32.4	19.9	16.8	16.3	26.1	18.8	24.3		21.9	11	Adjusted with 95% CI	19	(17 - 21
6. Donegal Rd	39.5	37.8	39.6	38.0	32 3	37.3	32.8			70.7		47.5		40.6	11	Adjusted with 95% CI		(31 - 39
7. Grovesner Rd	41.1	40.6	37.8	200000000000000000000000000000000000000	26.6	29.6	26.8	-	31.8	43.2	44.1	46.4		35.0	12	Adjusted with 95% CI	30	( 27 - 33
8. Falls and Andytown	37.5	-	36.8			33.5			_	41.0		43.6		33.6	12	Adjusted with 95% CI	29	( 26 - 32
0. Station Rd		34.2			22.0			16:1		29.9	33.6	36.1		28.4	11	Adjusted with 95% CI	24	( 22 - 27
1 Upper Maione Road	-	28.6	49.8	11.14	45.2			40.1		56.0				46.2	12	Adjusted with 95% CI	39	( 36 - 44
3 Great Victoria Street	51.6	-	54.4	46.5			-	40.3		55.0				46.2	12	Adjusted with 95% CI	39	( 36 - 44
4 College Square East	37.4	42.1	42.9	39.2		_	_	39.2	29.7			47.0		39.3	12	Adjusted with 95% CI		( 30 - 37
5 Chichester Street	49.7	52.3	52.5	57.6		-		41.6	48.6	62.9	_	70.2		55.7	11	Adjusted with 95% Ci		(43 - 53
8 Cromac/Ormeau Avenue	45.4	-	43.5			31.4	25.7	-		46.6		46.8		37.3	12	Adjusted with 95% CI		( 29 - 35
7 Glenmachan Street	10.4	, 55.6	50.7	_	34.5		27.0		_	54.7	57.7	_		43.4	10	Adjusted with 95% Ci		( 33 - 41

			Diff	usior	ı Tub	е Ме	easu	reme	nts			W				Adjusted mea (95% confident with all the 12 periods used in	ce interv e data	al)
Site Name/ID						Р	erioc	ls				1		Raw Mean	Vaiid periods	Bias Factor A Bias B	0.85 (0.77 18% (6%	
	1	2	3	4	5	6	7	8	9	10	11	12	13	-		Tube Precision: 4		
Creche on M1/Westlink			35.0			42.0		17.0	-	46.0	36.9			37.0	9	Adjusted with 95% CI		( 29 - 35
Ormeau Rd/Ravenhill Rd	_	27.0	_	_	_	30.5	24.4	25.3	_		27.4			29.1	12	Adjusted with 95% CI		( 22 - 28
Hollywood Rd Arches	38.3	_	_	23.1		-					35.0			31.6	10	Adjusted with 95% CI		( 24 - 30
I Crumiin Rd	35.9	_		_		36.4	_	_		_	37.2			37.1	12	Adjusted with 95% CI		( 29 - 35
2 228 AntrimRd	43.1	35.7	_	35.2		_		-		49.3				40.4	12	Adjusted with 95% CI		( 31 - 38
Shore Rd (Ivan St. End)	41.7	34.2	42.0		30.4	36.4	-	37.0	_	_	34.6			35.9	11	Adjusted with 95% CI	30	( 28 - 34
York Street	52.4	50.3	_				39 0			69.1	-			47.8	9	Adjusted with 95% CI	41	( 37 - 45
2 Rosetta Court	34.2	35.7	37.3	34.9	34:0	34.0	25.9	33.7	28.8	29.8	34.0	41.2		33.7	12	Adjusted with 95% CI	29	( 26 - 32
1 5-6 Stand Walk	36.4		71.0	38.4	29.7	28.3	25.9			41.2	39.6	41.1		39.1	9	Adjusted with 95% CI	33	( 30 - 37
2 St Anne's	33.0	31.6		40.8	30.1	33.4	22.0	32.3	23.9	34.5	33.1	39.3		32.2	11	Adjusted with 95% CI	27	( 25 - 31
3 Queen's 5q	43.0	46.8	50.2	40.7	22.8	52.9	34.4	41.4	35.5	57.1	45.3	50.1		43.3	12	Adjusted with 95% CI	37	( 33 - 41
Hardware Are Water																		
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Using the spreadsheet, we have determined that diffusion tube agreement with the automatic nitrogen dioxide analyser at the Belfast Centre AURN site for our Gradko supplied and analysed diffusion tubes was deemed 'good' for all 2011 sampling periods. In addition, the

precision checks were also deemed 'good' for all sampling periods. The overall bias factor was calculated as 0.85.

Using the spreadsheet, we have determined that diffusion tube agreement with the automatic nitrogen dioxide analyser at the Belfast Centre AURN site for our Gradko supplied and analysed diffusion tubes was deemed 'good' for all 2011 sampling periods. In addition, the precision checks were also deemed 'good' for all sampling periods. The overall bias factor was calculated as 0.81.

#### Discussion of the choice of factor to use.

For those local authorities that do not wish, or are unable to undertake a triplicate diffusion tube colocation study, government publishes a database of bias adjustment factors derived from other local authority co-location studies throughout the United Kingdom. Theses factors are used subsequently to calculate a combined bias adjustment factor for a range of nitrogen dioxide diffusion tube laboratories. The latest factors were published in March 2012 and cover sampling periods up until 2011. In 2011, the government derived bias adjustment factor for Gradko Laboratories for a 20% solution of triethanolamine was 0.89. This factor compares reasonably well with the council's 2011 locally derived bias adjustment factor of 0.81. However, it should be noted that applying the government's factor to our data would have increased our diffusion tube results by around 10% and would have led to the council reporting additional breaches of the nitrogen dioxide annual mean objective at Short Strand, Knock Road, Albert Clock, Ballyhackamore, Great Victoria Street, Chichester Street and along the Antrim Road.

## Workplace Analysis Scheme for Proficiency (WASP) nitrogen dioxide proficiency testing.

Government provides an additional layer of surety for local authorities operating nitrogen dioxide diffusion tubes through the independent analytical proficiency-testing scheme. Through the Workplace Analysis Scheme for Proficiency, laboratories are provided with a number of test samples that are designed to test their proficiency in undertaking chemical analysis of diffusion tubes. The WASP scheme is operated independently by the Health and Safety Laboratory.

For the 2011 sampling period, Gradko's performance was assessed as follows:

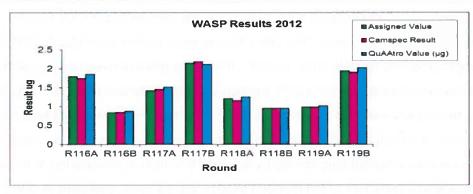


St. Martins House, 77 Wales Street Winchester, Hampshire SO23 0RH tel.: 01962 860331 | fax: 01962 841339 | e-mail:diffusion@gradko.co.uk

#### Nitrogen Dioxide WASP Results 2012

#### Analysis carried out using UKAS accredited methods GLM 7 (Camspec) and GLM 9 (QuAAtro)

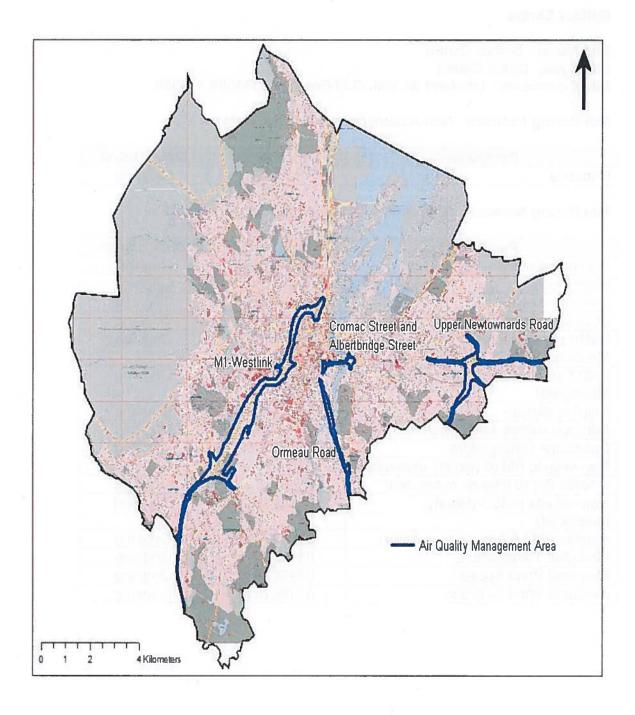
WASP Round No:-	R116A	R116B	R117A	R117B	R118A	R118B	R119A	R119B
	Feb-12	Feb-12	May-12	May-12	Aug-12	Aug-12	Nov-12	Nov-12
Assigned Value (µg)	1.79	0.84	1.42	2,10	1,203	0.940	0.98	1.94
Camspec Value (µg)	1.779	0.858	1.477	2,180	1.142	0.940	1.012	1.921
Camspec Value (µg)	1.708	0.841	1.443	2.191	1.156	0.946	0.944	1.884
Average (µg)	1.744	0.000	1.460	2.186	1.149	0.943	0.978	
Z Scores	-0.1, -0.6	0.3, 0.0	0.5, 0.2	0.2, 0.3	-0.8, -0.6	0.0, 0.1	0.4, -0.5	-0.1, -0.4
% Bias	-0.6, -4.6	2.1, 0.1	4.0, 1.6	1.4, 1.9	-5.1, -3.9	0.0, 0.6	3.3, -3.7	-1.1, -2.9
QuAAtro Value (µg)	1.854	0.872	1.516	2.209	1.250	0.934	1.023	2.030
QuAAtro Value (µg)	1.846	0.868	1.499	2.01	1.257	0.954	1.001	2.012
Average (µg)	1.850	0.870	1.508	2 110	1,254	0.944	1.012	2.021
Z Scores	0.5, 0.4	0.5, 0.5	0.9, 0.7	0.4, -0.9	0.4, 0.5	-0.1, 0.2	0.6, 0.3	0.6, 0.5
% Bias	3.6, 3.2	3.8, 3.3	6.8, 5.4	2.7, -6.4	3.9, 4.5	-0.6, 1.5	4.4, 2.1	4.6, 3.7



Zscore classification:

Zscore  $\pm$  2 – satisfactory result Zscore  $\pm$  2 to  $\pm$  3 – questionable (warning) result Zscore  $\pm$  3 – unsatisfactory result

# Appendix B: Belfast City Council Air Quality Management Area Location Map



## Appendix C: Belfast City Council Air Quality Monitoring Station Details

#### **Belfast Centre**

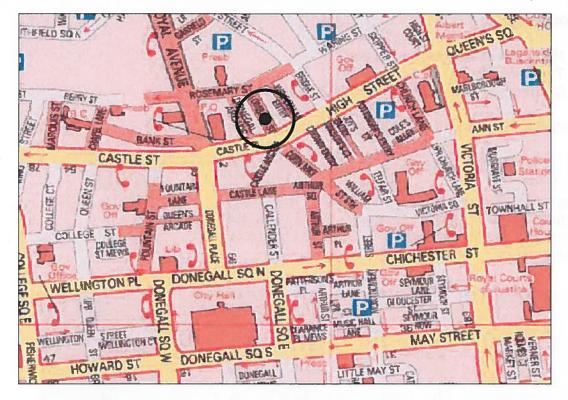
**Site Name:** Belfast Centre **Site Type:** Urban Centre

Site Comments: Lombard St. Irish Grid Coords: J333898 374358

**Monitoring Network:** Non-Automatic Hydrocarbon Network

Parameter	Date Started	Date Ended
Benzene	07/05/2002	Ongoing

Parameter	Date Started	Date Ended
Carbon monoxide	08/03/1992	Ongoing
Nitric oxide	08/03/1992	Ongoing
Nitrogen dioxide	08/03/1992	Ongoing
Ozone	08/03/1992	Ongoing
PM10 particulate matter (hourly Measured)	08/03/1992	Ongoing
PM2.5 particulate matter (hourly Measured)	01/10/2008	Ongoing
Sulphur dioxide	08/03/1992	Ongoing
Nitrogen oxides as nitrogen dioxide	08/03/1992	Ongoing
Enclosure Temperature	08/03/1992	Ongoing
Non-volatile PM10 (Hourly measured)	01/10/2008	Ongoing
Volatile PM10 (Hourly measured)	01/10/2008	Ongoing
Non-volatile PM2.5 (Hourly measured)	01/10/2008	Ongoing
Volatile PM2.5 (Hourly measured)	01/10/2008	Ongoing
Modelled Temperature	01/08/2010	Ongoing
Modelled Wind Speed	01/08/2010	Ongoing
Modelled Wind Direction	01/08/2010	Ongoing



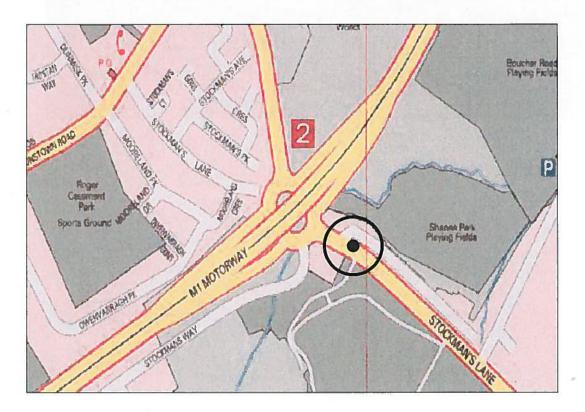
#### Stockman's Lane

Site Name: Belfast Stockman's Lane

Site Type: Roadside

Site Comments: Irish Grid Coords: J331004 371230

Parameter	Date Started	Date Ended
Nitric oxide	13/04/2006	Ongoing
Nitrogen dioxide	13/04/2006	Ongoing
Nitrogen oxides as nitrogen dioxide	13/04/2006	Ongoing
PM10 particulate matter (hourly	13/04/2006	Ongoing
Measured)		



#### **Upper Newtownards Road**

Site Name: Ballyhackamore

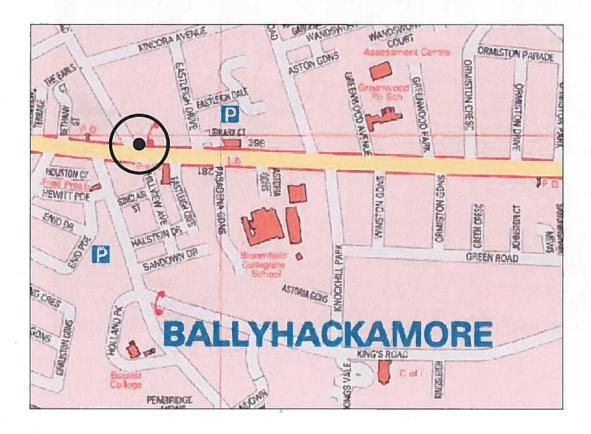
Site Type: Roadside

Site Comments: Irish Grid Coords: J337911 373972

Monitoring Network: Non-Automatic Hydrocarbon Network

Parameter	Date Started	Date Ended
Benzene	07/05/2002	09/10/2007

Parameter	Date Started	Date Ended
Nitric oxide	01/04/2002	Ongoing
Nitrogen dioxide	01/04/2002	Ongoing
Nitrogen oxides as nitrogen dioxide	01/04/2002	Ongoing

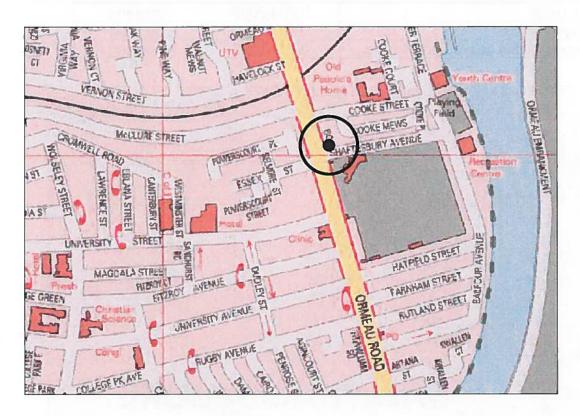


#### **Ormeau Road**

Site Name: Belfast Ormeau Road

Site Type: Roadside Site Comments: Irish Grid Coords: J334272 373012

Parameter	Date Started	Date Ended
Nitric oxide	24/05/2006	Ongoing
Nitrogen dioxide	24/05/2006	Ongoing
Nitrogen oxides as nitrogen dioxide	24/05/2006	Ongoing



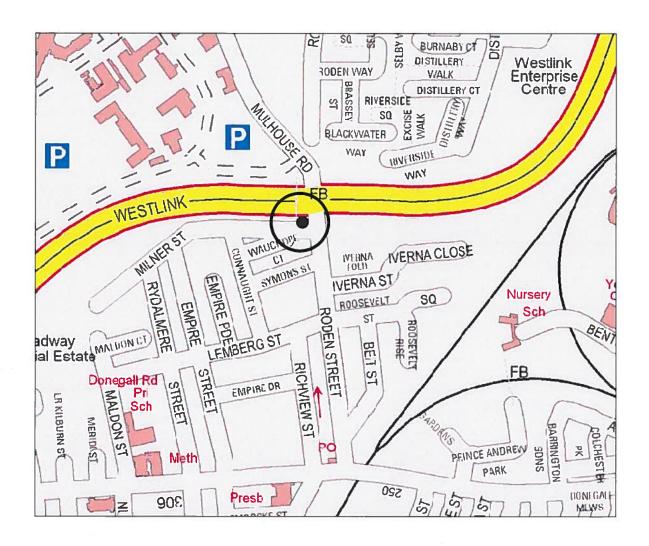
#### **Belfast Westlink**

Site Name: Belfast Westlink

Site Type: Roadside

Site Comments: Irish Grid Coords: J332546 373427

Parameter	Date Started	Date Ended
Nitric oxide	03/03/2010	Ongoing
Nitrogen dioxide	03/03/2010	Ongoing
Nitrogen oxides as nitrogen dioxide	03/03/2010	Ongoing
PM10 particulate matter (hourly	03/03/2010	Ongoing
Measured)		



8: